

## Message Text

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ORIGIN IO-14

INFO OCT-01 NEA-10 ISO-00 SR-02 ORM-03 AF-10 ARA-16 EA-11

EUR-25 RSC-01 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 PRS-01 SPC-03 SS-20 USIA-15

ACDA-19 TRSE-00 OMB-01 ABF-01 /190 R

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APPROVED BY IO/WNP-LTSTULL

NEA/IAI-MR. CLUVERIUS

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P R 090212Z NOV 73

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY TEL AVIV

C O N F I D E N T I A L STATE 221349

E.O. 11652:

TAGS: UNRWA,UN

SUBJECT: UNRWA IN 28TH UNGA

REF: (A) STATE 219676; (B) STATE 174353

1. FOLLOWING ARE DEPT'S VIEWS ON MAJOR POINTS LIKELY TO ARISE IN COURSE UNRWA DEBATE IN SPC. USDEL SHOULD FULLY ENDORSE CHAIRMAN'S APPEAL TO MEMBERS TO CONFINE REMARKS TO HUMANITARIAN QUESTION AND ADMINISTRATIVE AND FINANCIAL ASPECTS.

2. RENEWAL OF MANDATE IS COVERED BY REF(A), AUTHORIZING US TO TABLE RES.

3. UNRWA FINANCES. REPORT OF UNRWA WG ESTIMATES \$3.3 MILLION DEFICIT FOR 1973 AND PREDICTS ALARMING \$10 MILLION DEFICIT FOR 1974. AS NOTED REF (B), WE BELIEVE COM-  
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MISSIONER GENERAL (CG) SHOULD CONTINUE TO PRESS ARAB

HOST GOVTS AND OCCUPYING AUTHORITIES TO SETTLE OUTSTANDING FINANCIAL PROBLEMS WITH AGENCY. HOST GOVERNMENTS WHICH OWE LARGE AMOUNTS TO UNRWA WILL BE IN WEAK POSITION TO PROTEST IF CUTBACKS IN PROGRAMS AND SERVICES ARE UNAVOIDABLE, WHILE PROMPT SETTLEMENT ON THEIR PART WOULD ASSIST UNRWA IN MINIMIZING CUTBACKS. US SHOULD CONTINUE TO URGE UNRWA TO BALANCE BUDGET. IN PERIOD BEFORE PLEDGING CONFERENCE US SHOULD (A) CALL ON THOSE

COUNTRIES WHICH HAVE NOT GIVEN IN THE PAST TO CONTRIBUTE, AND ON PAST DONORS TO CONTRIBUTE MORE GENEROUSLY; AND (B) ENCOURAGE AND SUPPORT THE CG'S EFFORTS TO ACHIEVE A BALANCED BUDGET.

4. UNRWA WORKING GROUP EXTENSION. IN ORDER PROMOTE ABOVE FINANCIAL OBJECTIVES, US MAY GO ALONG WITH EXTENSION OF WG FOR ONE YEAR, WITHOUT TAKING ANY INITIATIVE OR LOBBYING IN ITS FAVOR. WG CAN SERVE USEFUL PURPOSE IN SUPPORTING CG'S EFFORTS TO OBTAIN FUNDS NECESSARY TO MAINTAIN PRESENT LEVEL OF PROGRAM ACTIVITY, OR FAILING THAT, IN HELPING TO PLAN REDUCTIONS IN UNRWA EXPENDITURES.

5. ISRAELI ACTIONS IN GAZA. US SHOULD NOT RPT NOT PUBLICLY MENTION ISRAELI ACTIONS IN GAZA, WHICH LIKELY TO BE ATTACKED BY ARABS. US SHOULD INDICATE PRIVATELY TO PROPONENTS OF ANY RES THAT US WOULD NOT BE ABLE SUPPORT RES UNLESS IT TAKES A BALANCED APPROACH, I.E., INTER ALIA, RECOGNIZES ISRAELI CONCERN AND RESPONSIBILITY FOR ASSURING SECURITY IN THE OCCUPIED TERRITORIES. LAST YEAR US ABSTAINED ON RES 2963 (XXVII) RE ISRAELI SECURITY MEASURES IN GAZA. DEPT'S FINAL POSITION ON POSSIBLE NEW RES WILL BE DETERMINED ON BASIS ACTUAL TEXT.

6. WE ASSUME RESOLUTIONS SIMILAR TO THOSE ADOPTED LAST YEAR WILL BE TABLED (A) SUPPORTING UNRWA'S TEMPORARY ASSISTANCE TO PERSONS DISPLACED IN 1967 HOSTILITIES (US SUPPORTED); (B) CALLING UPON ISRAEL  
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IMMEDIATELY TO TAKE STEP FOR RETURN OF PERSONS DISPLACED AS RESULT OF 1967 HOSTILITIES (US ABSTAINED); AND (C) AFFIRMING RIGHTS OF PALESTINIANS TO SELF-DETERMINATION (US VOTED AGAINST). WE WOULD BE INTERESTED IN ANY INDICATIONS OF ARAB INTENTIONS IN THIS REGARD AND WILL SEND INSTRUCTIONS WHEN WE HAVE RECEIVED TEXTS OF RESES. US SHOULD AVOID SPEAKING ON THESE ISSUES WITHOUT FURTHER INSTRUCTIONS.

7. SHOULD PROPOSAL EMERGE TO GIVE UNRWA ASSISTANCE TO PERSONS DISPLACED AS RESULT OF OCTOBER 1973 WAR, USDEL SHOULD ENCOURAGE CG TO MAKE STATEMENT EXPLAINING UNRWA MANDATE LIMITED TO PALESTINIANS, WHOSE REFUGEE STATUS NOT AFFECTED BY RECENT HOSTILITIES. DISPLACED PERSONS OF OTHER NATIONALITIES (NOTABLY SYRIAN) ARE UNDER PROTECTION OF THEIR OWN GOVT. US SHOULD THEN SUPPORT CG'S POSITION.

8. DEPT SHOULD BE INFORMED OF ANY PROPOSALS RE UN CONCILIATION COMMISSION FOR PALESTINE (PCC). RUSH

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